Interactions between the Discount Window and FHLB Contingent Lending

Anil K Kashyap*

Chicago Booth, NBER and CEPR

October 30, 2025

- Review of the current arrangements
- Implications of the arrangement
- New facts about borrowing patterns
- Some questions

Views are those of the authors and do not necessarily represent those of Federal Reserve Board of Governors, or anyone in the Federal Reserve System.

^{*}Based on work in progress with Antonis Kotidis (FRB) and Alex Vardoulakis (FRB).

Lending Facilities Around the World

Jurisdiction	Number & purpose of facilities	Collateral type	Penalty Pricing	
Bank of Canada	Standing Liquidity Facility Business-as-Usual Liquidity	Broad range of securities and loans but no mortgages	Target rate+25 bps	
	Standing Term Liquidity Facility Stress-related Liquidity	Even broader range including mortgages	OIS+35 bps for securities OIS+75 bps for loans	
Bank of England	Operating Standing Lending Facility Business-as-Usual Liquidity	High quality, highly liquid sovereign debt (Level A)	Target rate + 25 bps	
	Discount Window Facility Stress-related Liquidity	Investment-grade securities and loans (Levels A, B, C)	Rate varies	
ECB	Marginal Lending Facility Both Business-as-Usual and Mild Stress-related Liquidity	Securities and loans	MRO rate + 25bps	
	Emergency Lending Assistance Extreme Stress-related Liquidity	National Central Bank has wide discretion	Marginal Lending Facility rate plus at least 100 bps	
Federal Reserve	Discount Window Primary Credit Both Business-as-Usual and Stress- related Liquidity	Securities and loans	Top of the target range	

Source: Arseneau, David, Mark Carlson, Kathryn Chen, Matt Darst, Dylan Kirkeeng, Elizabeth Klee, Matt Malloy, Benjamin Malin, Emilie O'Malley, Friederike Niepmann, Mary-Frances Styczynski, Melissa Vanouse, and Alexandros P. Vardoulakis (2025). "Central bank liquidity facilities around the world," FEDS Notes. Washington: Board of Governors of the Federal Reserve System, February 26, 2025

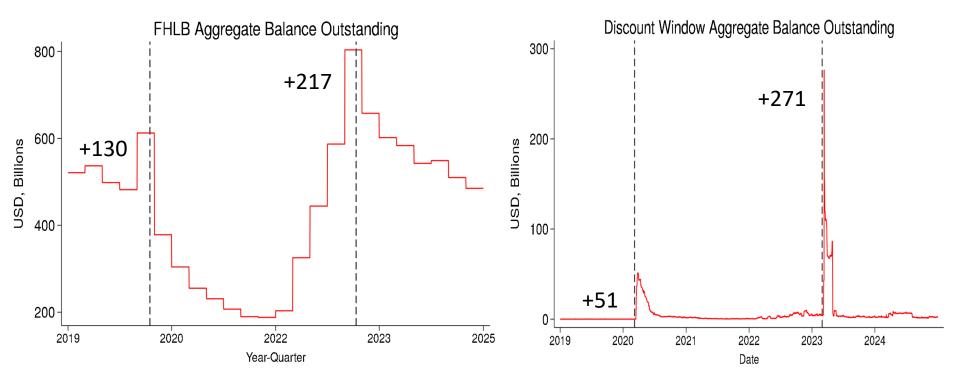
The US is different...

 Banks can seek secured borrowing against similar collateral from either the Fed (DW) or FHLBs

Loan terms differ in haircuts and interest rates

 FHLB haircuts are typically higher, but interest rates tend to be lower.

FHLB is used for Business-as-Usual funding, but both are used in times of stress



Source: Call reports, quarter ends

Source: DW confidential data daily (disclosed)

FHLB funding spikes as a leading indicator?

Cecchetti, Schoenholtz and White 2023

Figure 3: SVB, Signature Bank, and First Republic Bank— Advances from the FHLB System (Billions of U.S. Dollars)

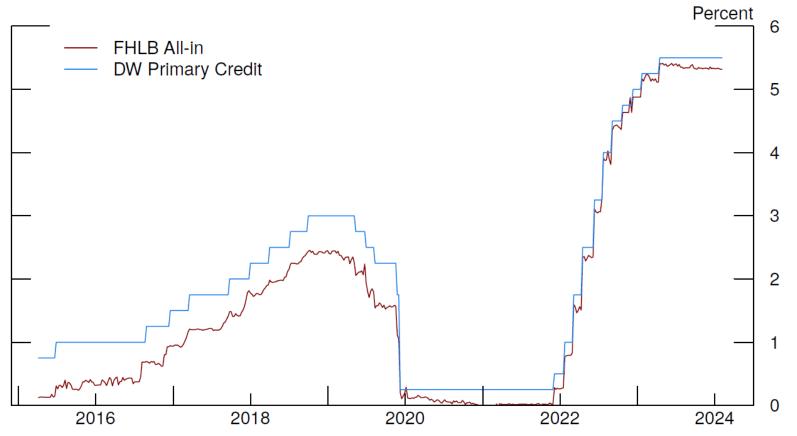
Bank	Q4 2021	Q1 2022	Q2 2022	Q3 2022	Q4 2022	Q1 2023
SVB	0	NA	NA	\$13.5	\$15.0	*
Signature Bank	NA	NA	NA	NA	\$11.3	*
First Republic Bank	\$3.7	\$3.7	\$11.0	\$11.0	\$14.0	\$28.1

^{*} The bank was put into receivership.

NA Not [available/applicable].

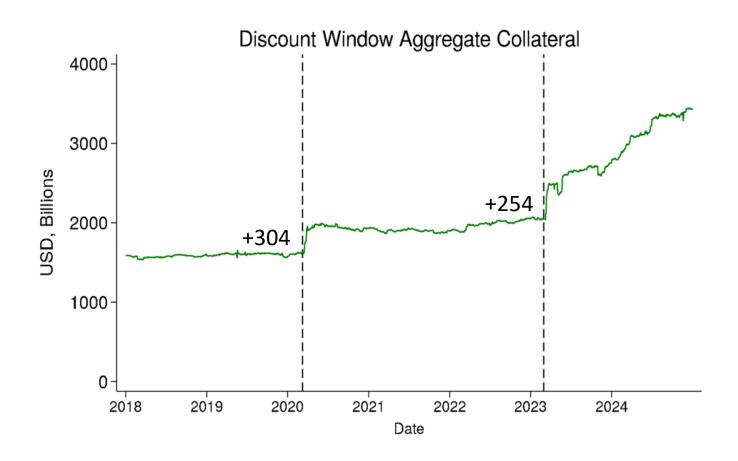
Sources: FHLB System quarterly and annual financial reports; SVB, Signature Bank, and First Republic Bank annual financial reports. We note that the banks' quarterly reports do not reveal their FHLB advances; and SVB's 2021 annual report could not be readily accessed.

FHLB and Discount Window Rates



Better Haircut	Loan Types (indicative and non-exhaustive)		
FHLB	1-4 Family Mortgages (1st lien, 2 nd , HELOC), Land Loans		
DW	C&I Loans, Credit Card Receivables, Agency and Non-Agency MBS		

Collateral pledged at DW spikes in stress



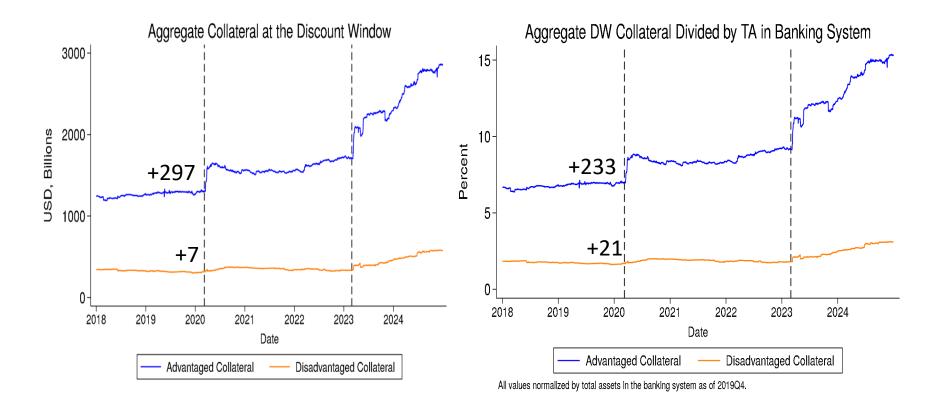
Haircuts vs Interest Rates

 If a bank is definitely solvent and has enough pledgeable assets → interest rate drives the lender choice

• If a bank has limited pledgeable assets, then the haircut can become paramount (even if interest rate is high).

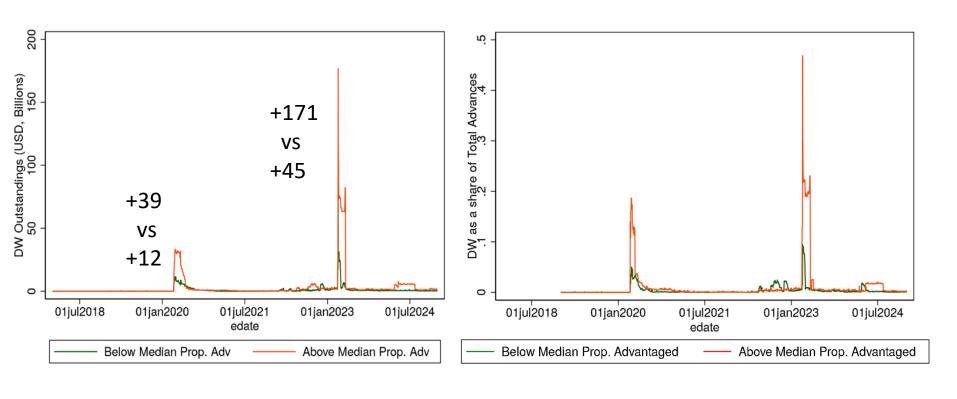
 Suggests that in stress, FHLB vs DW borrowing may appeal to different types of banks based on their collateral

What is pledged at the DW?



Advantaged collateral consist of asset classes with lower haircuts at the DW

Who borrows from the DW?



Banks with relatively more advantaged collateral borrow more from the DW in times of stress

Banks with relatively more advantaged collateral also borrow relatively more from the DW than FHLBs in times of stress

Questions

Having both a low haircut, high interest rate facility and a high haircut, low interest rate facility solves different problems

- 1. Should the Fed just offer both? (Other countries often do.)
- 2. Is the segmentation about which collateral works at each institution desirable?
- 3. What principles should govern pricing?
- 4. Is the super seniority of the FHLB loans desirable?
- 5. How should DW design interact with other regulations?