



Federal Reserve
Bank of Dallas

Revisiting the Interest Rate Effects of Federal Debt

Michael D. Plante, Alexander W. Richter and Sarah Zubairy

Working Paper 2513

April 2025 (Revised July 2025)

Research Department

<https://doi.org/10.24149/wp2513r1>

Working papers from the Federal Reserve Bank of Dallas are preliminary drafts circulated for professional comment. The views in this paper are those of the authors and do not necessarily reflect the views of the Federal Reserve Bank of Dallas or the Federal Reserve System. Any errors or omissions are the responsibility of the authors.

Revisiting the Interest Rate Effects of Federal Debt^{*}

Michael D. Plante[†], Alexander W. Richter[‡] and Sarah Zubairy[§]

April 17, 2025

Revised: July 5, 2025

Abstract

This paper revisits the relationship between federal debt and interest rates, which is a key input for assessments of fiscal sustainability. Estimating this relationship is challenging due to confounding effects from business cycle dynamics and changes in monetary policy. A common approach is to regress long-term forward interest rates on long-term projections of federal debt. We show that issues regarding nonstationarity have become far more pronounced over the last 20 years, significantly biasing the recent estimates based on this methodology. Estimating the model in first differences addresses these concerns. We find that a 1 percentage point increase in the debt-to-GDP ratio raises the 5-year-ahead, 5-year Treasury rate by about 3 basis points, which is statistically and economically significant and highly robust. Roughly three-quarters of the increase in interest rates reflects term premia rather than expected short-term real rates.

Keywords: fiscal sustainability, federal debt, federal deficit, Treasury rates, term premium

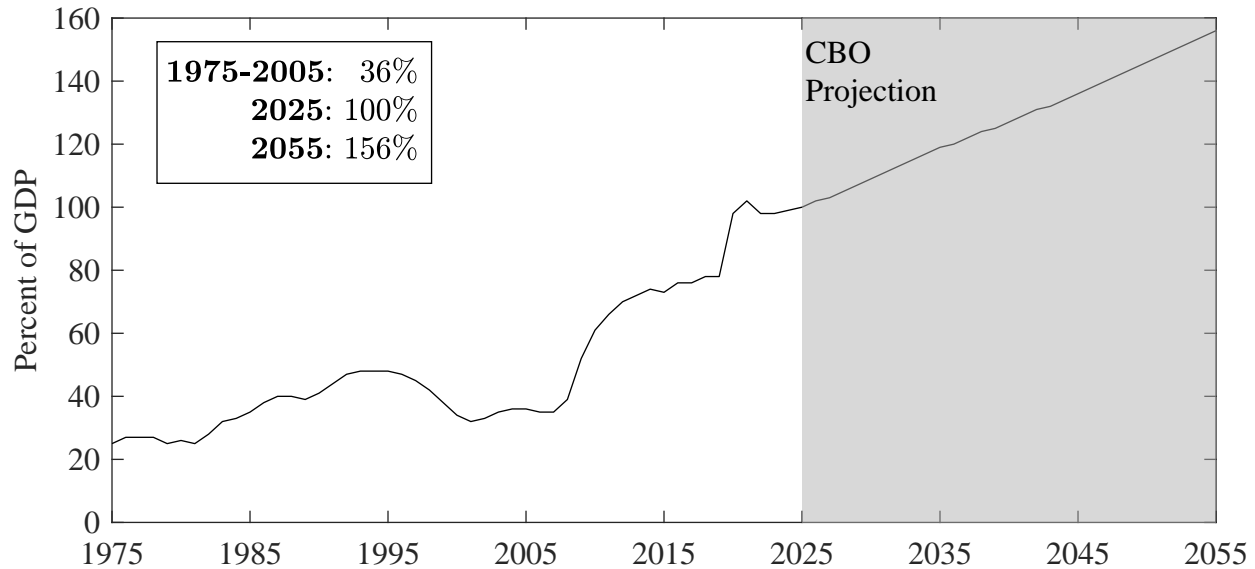
JEL Classifications: E43, E63, H63

^{*} We thank Alex Chudik, Richard Crump, Ron Mau, and Seth Searls for helpful comments. We also thank Grace Ozor and Benjamin Hoham for excellent research assistance. The views expressed in this paper do not necessarily reflect the views of the Federal Reserve Bank of Dallas or the Federal Reserve System.

[†]Michael D. Plante, Federal Reserve Bank of Dallas, 2200 N Pearl Street, Dallas, TX 75201 (michael.plante@dal.frb.org).

[‡]Alexander W. Richter, Federal Reserve Bank of Dallas, 2200 N Pearl Street, Dallas, TX 75201 (alex.richter@dal.frb.org).

[§]Sarah Zubairy, Texas A&M University, 4228 TAMU, College Station, TX 77843 and NBER (szubairy@tamu.edu).

Figure 1: Actual and projected federal debt held by the public

Notes: The projection is from the March 2025 Long-Term Budget Outlook published by the CBO.

1 INTRODUCTION

The U.S. is currently facing a historically high federal debt-to-GDP ratio, with projections from the Congressional Budget Office (CBO) indicating continued fiscal deterioration (Figure 1). Debt was relatively stable from 1975 to 2005, averaging 36% of GDP. Since then it has risen to 100% of GDP, and by 2055 it is projected to climb to 156% of GDP according to the January 2025 report.

This paper quantifies the effects of federal debt on interest rates in the U.S. This relationship is not only of academic interest but also central to fiscal sustainability assessments and budget forecasting.¹ In particular, the CBO relies on estimates of how sensitive interest rates are to federal debt when constructing its long-run projections for debt service costs and fiscal gaps. Those projections are, in turn, widely used by think tanks and market analysts to assess the U.S. fiscal outlook and its potential economic impact.² Understanding this relationship is also important for

¹See, e.g., D’Erasmus et al. (2016), Mian et al. (2022), and Jiang et al. (2024) for recent work on fiscal sustainability.

²Federal debt can raise interest rates by crowding out private investment, as increased government borrowing replaces or crowds out productive private capital. Both Laubach (2009) and Engen and Hubbard (2004) highlight this mechanism within a neoclassical framework, where higher debt reduces the capital stock and raises the marginal product of capital. Additionally, forward-looking markets may respond to projected fiscal imbalances by demanding higher yields to compensate for future inflation or default risk, particularly when deficits are expected to be persistent.

setting monetary policy, as shifts in federal debt could affect estimates of the neutral interest rate.

Estimating the impact of federal debt on interest rates is empirically challenging, since correlations between these two variables can be confounded by business cycle dynamics and changes in monetary policy. For example, deficits often rise during recessions due to automatic stabilizers and discretionary fiscal stimulus, while interest rates tend to fall in response to monetary easing. These dynamics can obscure the underlying relationship between federal debt and interest rates.

Laubach (2009) developed a novel methodology that aimed to address these identification issues by regressing long-term forward interest rates on long-term projections of fiscal variables. Specifically, he used 5-year-ahead projections from the CBO for debt and deficits, which are likely to be less influenced by the business cycle, and nominal interest rates such as the 5-year-ahead, 10-year Treasury rate, which are more reflective of long-term interest rate expectations than current rates. This method has been used in recent studies, such as Gamber and Seliski (2019), Neveu and Schafer (2024) and Chadha et al. (2025), and is a cornerstone in policy institutions like the CBO.

We revisit and extend this influential approach along several dimensions. First, we demonstrate that econometric issues related to nonstationarity have become much more pronounced over the past 20 years. The Laubach model seeks to control for stochastic trends by regressing an expected nominal interest rate on expected inflation. When extending the sample to 2025, we find that the residuals show signs of nonstationarity, raising concerns about the reliability of the estimates and inference. This problem was first pointed out by Bauer and Rudebusch (2020) in the context of term structure models and is due to the evolution of real interest rates. We address these issues by considering a regression model where the variables enter in first differences rather than in levels.

Second, we re-estimate the relationship between federal debt and interest rates using the first-difference specification and an updated sample from 1976 to 2025. We find that a 1 percentage point increase in the debt-to-GDP ratio generates a statistically significant increase of about 3 basis points in the 5-year-ahead, 5-year Treasury rate. Notably, this estimate is larger and more precisely estimated than in recent studies such as Neveu and Schafer (2024). It is robust to the sample period, the inclusion of additional controls, and using longer-term forward interest rates and alternative

fiscal projections from the Office of Management and Budget (OMB). We also consider the effects of changes in federal deficits. A 1 percentage point increase in the primary deficit-to-GDP ratio raises the 5-year-ahead, 5-year Treasury rate by about 14 basis points. As we will discuss, the larger effect of an increase in the primary deficit closely aligns with the persistence of primary deficits.

When we estimate the model in levels, the effect of an increase in the federal debt or deficit on interest rates is much smaller, potentially even negative. This shows that the breakdown of the cointegrating relationship between nominal interest rates and expected inflation biases the estimates downward. In addition, the estimates from the model in levels are highly sensitive to the controls included in the model, whereas the estimates under the first difference specification are quite stable.

Third, we construct a new dataset of 10-year-ahead fiscal projections from the CBO.³ These forecasts, available since 1996, should be even less sensitive to short-run cyclical conditions. Using these projections, we calculate expected interest rates further out on the yield curve and find similar point estimates for the responses to federal debt and deficits, but much tighter confidence intervals.

Finally, we decompose the effects of federal debt on nominal interest rates into movements in expected short-term real rates and term premia. This is an important advancement over earlier applications of this methodology, which focused exclusively on long-term nominal rates. Using publicly available estimates from term structure models, we find about three-quarters of the debt-induced rise in nominal rates is due to an increase in the term premium rather than expected short-term real rates. This finding aligns with recent high-frequency identification studies, which show that bond markets quickly and disproportionately adjust term premia in response to fiscal news.

Together, our findings provide updated and compelling evidence on the macro-financial consequences of rising federal debt. In particular, they underscore the importance of fiscal sustainability for long-term borrowing costs and highlight the channels through which debt affects interest rates. Holding all else equal, our estimates indicate that the projected 56 percentage point increase in federal debt over the next thirty years would raise long-term interest rates by about 170 basis points.

³Canzoneri et al. (2002) is the only study that we are aware of that has used 10-year-ahead CBO projections. However, they concentrate on how interest rate spreads, rather than the level of interest rates, respond to federal deficits.

Related Literature A large literature has explored the relationship between fiscal policy and interest rates, with a focus on how federal debt and deficits affect long-term borrowing costs. Laubach (2009) is a key reference point in this literature because of his proposal to use long-term forward interest rates and long-term budget projections to help mitigate endogeneity concerns arising from cyclical dynamics and monetary policy. He found statistically significant effects of debt and deficits on long-term interest rates. Laubach’s empirical results were updated and expanded upon in two influential CBO working papers, Gamber and Seliski (2019) and Neveu and Schafer (2024), that inform the debt sensitivity of interest rates in the CBO’s budget projections. Our estimates are more than 60% higher than the estimates that the CBO uses to inform its official debt projections.

Gale and Orszag (2004) and Engen and Hubbard (2004) also examine how federal debt affects U.S. interest rates using various econometric models that include forward-looking and contemporaneous variables. They find that a 1 percentage point increase in the debt-to-GDP ratio raises real interest rates by 3 to 5 basis points, depending on the model. Their analysis highlights the importance of considering both debt and deficits and accounting for macroeconomic controls. Other studies, such as Kinoshita (2006), Ardagna et al. (2007), Kumar and Baldacci (2010), and Gruber and Kamin (2012), consider international data and find heterogeneous effects, with stronger interest rate responses to debt in countries with weaker fiscal credibility. These findings support the view that financial markets respond not only to debt levels, but also to their perceived sustainability.

Recent studies use high-frequency identification methods to examine interest rate responses to fiscal shocks. Cotton (2024) defines the shock as the gap between the deficit in the Monthly Treasury statement and market forecasts of the deficit. He finds that a 1 percentage point increase in the deficit-to-GDP ratio raises the 10-year Treasury rate by 8 basis points, primarily through higher term premia. Similarly, Gomez Cram et al. (2025), Phillot (2025), and Wiegand (2025) show that high-frequency movements in Treasury yields around CBO cost releases, Treasury auction announcements, or proposed legislative changes significantly affect term premia. Our paper extends this literature by decomposing Treasury rate responses to changes in long-term fiscal projections into term premium and expected short rate components, while addressing nonstationarity concerns.

Outline The paper proceeds as follows. [Section 2](#) describes the econometric issues that surfaced over the last 20 years. [Section 3](#) presents our estimation results for a range of specifications and for the effect of federal debt and deficits on expected short rates and term premia. [Section 4](#) concludes.

2 ECONOMETRIC ISSUES

2.1 FRAMEWORK AND DATA Our objective is to determine the effects of federal debt on long-term interest rates. It is difficult to isolate the effects of fiscal policy from the other drivers of interest rates, such as the state of the business cycle. Automatic stabilizers and fiscal stimulus raise deficits in recessions while monetary easing lowers interest rates, creating a seemingly negative relationship. To help address this concern, Laubach (2009) uses long-horizon expectations of interest rates and federal debt or deficits. The analysis is based on the following regression model:

$$E_t i_{t+k} = \beta_0 + \beta_1 E_t f_{t+k} + \beta_2 E_t \pi_{t+k} + \beta_3 u_t + \varepsilon_t, \quad (1)$$

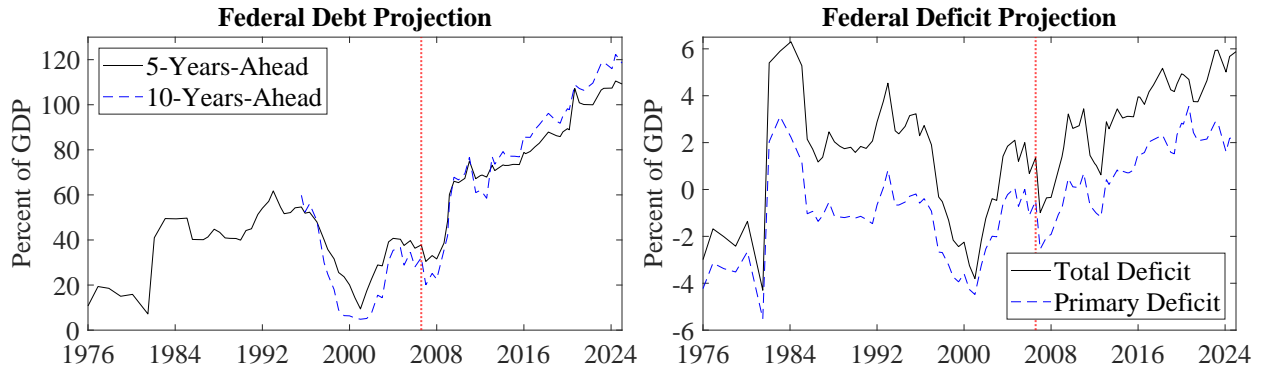
where $E_t i_{t+k}$ is the expected nominal interest rate, $E_t \pi_{t+k}$ is the expected inflation rate, and $E_t f_{t+k}$ is the expected fiscal position (federal debt or deficit) k -years ahead, and u_t are extra control variables (current or expected). Our primary interest is in the sign, size, and significance of β_1 , which provides an estimate for the sensitivity of nominal interest rates to changes in the fiscal position.

Our baseline results use the 5-year-ahead, 5-year Treasury rate (5y5y) as the dependent variable, but we also report results for other rates. All rates are end-of-period, zero-coupon yields in annual percentages. More information about their construction is provided in Gürkaynak et al. (2007). To control for the effect of inflation expectations on long-term nominal interest rates, we need a measure of inflation expectations of matching maturity. Following Laubach (2009), we use the perceived target rate (PTR) of inflation used in the FRB/US model, which captures market participants' and professional forecasters' expectations for PCE inflation over the next 10 years.

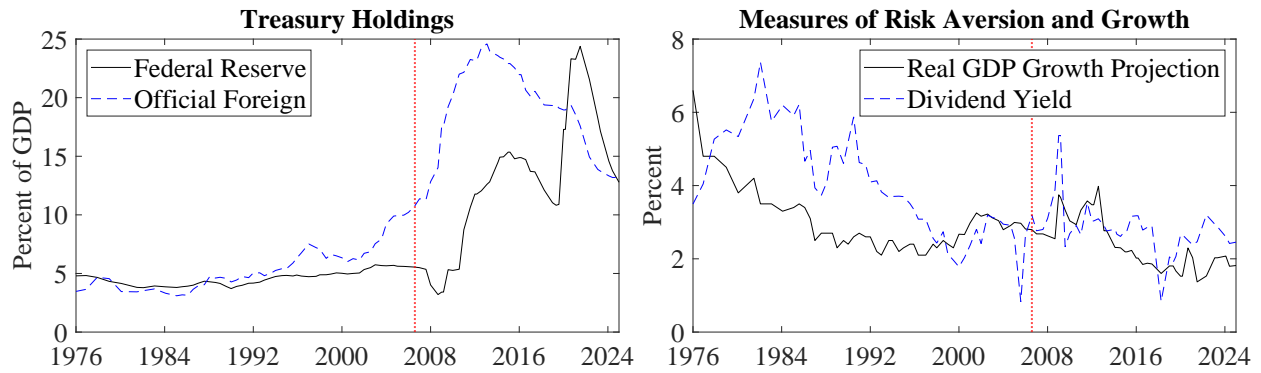
Our baseline fiscal variables are the CBO projections of federal debt and total and primary federal deficits 5-years-ahead. All of the projections are measured as a percent of GDP/GNP and plotted in [Figure 2a](#). The CBO's projections are, by law, based on fiscal policies that are in effect

Figure 2: Time series used in the regression models

(a) Long-term federal debt and deficit projections



(b) Control variables



Notes: The dashed vertical line represents the last data point in the Laubach sample. For the projections, the horizontal axis denotes the fiscal year in which the projection was made by the CBO. For other variables, the horizontal axis denotes the calendar year. The real GDP/GNP growth projection is 5-years-ahead.

at the time of the forecast. We extend the sample period considered in Laubach (2009) to January 2025. The additional data captures large increases in federal debt and deficits that correspond to the fiscal actions taken during the Great Recession and Covid-19 pandemic. [Appendix A](#) provides more information about these projections, as well as the sources of the other data used in this study.

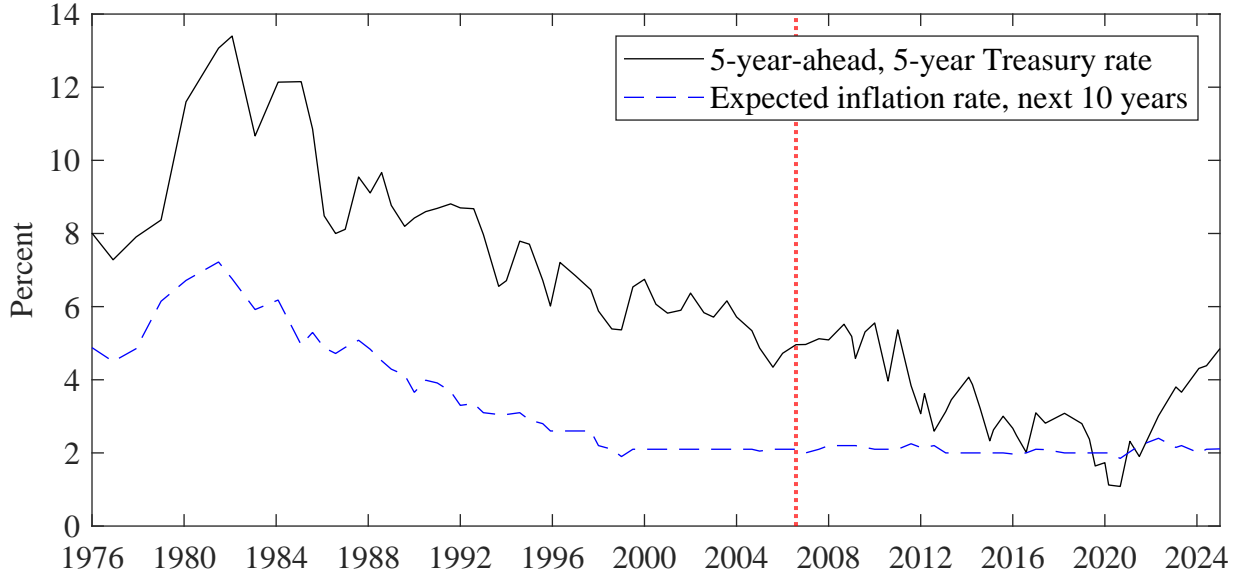
Laubach (2009) uses two other control variables that are shown in the right panel of [Figure 2b](#). The first is the 5-year-ahead CBO projection for real GDP/GNP growth, which is as a proxy for long-run consumption growth expectations that affect the real interest rate via the Euler equation. The second is the dividend yield, which is a proxy for risk aversion. A higher dividend yield may reflect higher expected excess returns on stocks, which would signal greater risk aversion and a

flight to safe assets that lowers Treasury yields. The dividend yield is calculated from the Flow of Funds as domestic nonfinancial corporate dividends divided by the value of corporate equity held by households and non-profit organizations.

Finally, following Gamber and Seliski (2019) and Neveu and Schafer (2024) we include Federal Reserve and foreign official holdings of U.S. Treasuries as additional controls. Both variables are available from the Flow of Funds and converted to shares of GDP. As shown in the left panel of [Figure 2b](#), these variables sharply increased after the Great Recession and can help account for some of the demand-side factors that influenced interest rates independently of the level of federal debt. The literature finds that not including these controls leads to large, negative values of β_1 , inconsistent with economic intuition. Later in the paper, we will show that this result is an artifact of estimating the model in levels.

2.2 COINTEGRATION Laubach (2009) found evidence that nominal interest rates and inflation expectations are cointegrated. The results from unit root tests also led him to treat the fiscal projections as stationary. We reinvestigate these conclusions and provide evidence that the statistical properties of the relevant time series have changed over the last 20 years. We first show that regressing a nominal interest rate on expected inflation, as in [Equation 1](#), is no longer sufficient to properly deal with the stochastic trends in those variables. The nonstationary residual calls into question the regression model, which is specified in levels. Second, there is no longer evidence that the control variables (e.g., projected debt and deficits) are stationary. These findings suggest that a model where the variables enter in first differences rather than in levels is more appropriate.

To motivate the first part of our analysis, [Figure 3](#) plots the 5y5y rate and expected inflation. Both trended down over time, but the 5y5y rate exhibited variation even after expected inflation leveled out in the late 1990s. This points to declines in expected real rates, consistent with estimates in the literature (see, e.g., Del Negro et al., 2017; D’Amico et al., 2018; Holston et al., 2017; Laubach and Williams, 2003), and raises significant concerns about whether regressing the 5y5y rate on expected inflation is sufficient to deal with the trends in the data. Bauer and Rudebusch (2020) raised a similar concern in the context of term structural models for the 10-year Treasury rate.

Figure 3: Comovement between nominal interest rates and expected inflation

Notes: The dashed vertical line represents the last data point in the Laubach sample.

We investigate this issue by using dynamic OLS (see Stock and Watson, 1993) to estimate

$$E_t i_{t+5}^{(5)} = \alpha_0 + \alpha_1 E_t \pi_{t+10} + \varepsilon_t, \quad (2)$$

where $E_t i_{t+5}^{(5)}$ is the 5y5y Treasury rate and $E_t \pi_{t+10}$ is the perceived target rate of inflation. The sample is from 1976Q1 to 2025Q1. We include 3 leads and lags of $\Delta E_t \pi_{t+10}$ based on the Akaike Information Criterion. We find that the residuals have a first-order autocorrelation of 0.91. An Augmented Dickey-Fuller unit root test on the residuals fails to reject the null hypothesis of a unit root.

To formally test for cointegration between the 5y5y Treasury rate and expected inflation, we apply the test developed by Phillips and Ouliaris (1990). We consider two samples: the full sample from 1976Q1 to 2025Q1 and the Laubach (2009) sample from 1976Q1 to 2006Q3. For these two samples, we either use all available quarterly data or the subset of observations that coincide with the CBO data releases. The results are shown in Table 1a. Using the Laubach sample with quarterly data, we can reject the null hypothesis of no cointegration with a p-value of 0.03, and we reach a similar conclusion when using the semiannual data that coincides with the CBO releases. These findings are consistent with those reported in Laubach (2009) and support the use of the regression

Table 1: Stationarity properties of the data**(a)** Phillips-Ouliaris cointegration test

Frequency	Full Sample (1976-2025)			Laubach Sample (1976-2006)		
	t-stat	5% cv	p-value	t-stat	5% cv	p-value
Quarterly Data	-2.38	-3.37	0.35	-3.65	-3.39	0.03
CBO Releases	-1.88	-3.40	0.58	-3.40	-3.46	0.06

(b) Augmented Dickey-Fuller unit root test

Variable	Full Sample (1976-2025)			Laubach Sample (1976-2006)		
	t-stat	5% cv	p-value	t-stat	5% cv	p-value
Federal Debt	-0.59	-2.89	0.87	-2.15	-2.92	0.23
Total Deficit	-2.51	-2.89	0.12	-2.46	-2.92	0.13
Primary Deficit	-2.43	-2.89	0.14	-2.77	-2.92	0.07
Fed Holdings	-1.31	-2.89	0.60	-0.97	-2.92	0.74
Foreign Holdings	-1.11	-2.89	0.69	0.75	-2.92	0.99

Notes: The cointegration test is based on a regression of the 5-year-ahead, 5-year Treasury rate on expected inflation. The unit root test is applied to all independent variables in our baseline regression model. The debt and deficit are 5-year-ahead projections by the CBO and expressed as a percent of GDP (or GNP before 1992). Fed and foreign holdings of Treasury securities are realized values expressed as a percent of GDP.

model specified in levels. However, significant changes in the data over the last 20 years have led to the opposite results. We can no longer reject the null hypothesis of no cointegration, with a p-value of 0.35 using the quarterly data sample and a p-value of 0.58 using the CBO release dates.

2.3 STATIONARITY Next we examine the stationarity of key independent variables, including the CBO's 5-year-ahead federal debt, total deficit, and primary deficit projections, Federal Reserve holdings of U.S. Treasuries as a percent of GDP, and foreign official holdings of U.S. Treasuries as a percent of GDP. For each variable, we run an Augmented Dickey-Fuller test using the full sample and the Laubach sample, both with the observations that coincide with the CBO data releases. We specify one lag given the irregular spacing of the data, but the results are robust to longer lags.

Table 1b reports the results. The test fails to reject the null hypothesis of a unit root in the debt projection for both samples, although the p-value is larger over the full sample. The test is also unable to reject the null hypothesis of a unit root for both Federal Reserve and foreign official holdings

of U.S. Treasuries. There is only weak evidence that the deficit projections are stationary, as we can reject the null of a unit root at a 10% level only for the primary deficit during the Laubach sample.

2.4 DISCUSSION The cointegration and unit root test results raise concerns about bias in the coefficient estimates and faulty inference about their statistical significance when the regression model is specified in levels. These concerns could be addressed if one had the necessary set of control variables to explain movements in the expected real interest rate. However, that task is exceedingly difficult given the wide-range of hypotheses put forward to explain movements in the expected real rate, including demographics (e.g., Carvalho et al., 2016; Eggertsson et al., 2019), the global savings glut (e.g., Caballero et al., 2017), trend growth (e.g., Laubach and Williams, 2003), and inequality (e.g., Auclert and Rognlie, 2018). We address these econometric issues by considering a regression model where the variables enter in first differences rather than in levels.

3 INTEREST RATE RESPONSE TO FEDERAL DEBT AND DEFICITS

Our baseline regression model is given by

$$\Delta E_t i_{t+5}^{(5)} = \beta_0 + \beta_1 \Delta E_t f_{t+5} + \beta_2 \Delta E_t \pi_{t+10} + \beta_3 \Delta \text{Fed}_t + \beta_4 \Delta \text{Foreign}_t + \varepsilon_t,$$

where $\Delta E_t i_{t+5}^{(5)}$ is the change in the 5y5y Treasury rate, $\Delta E_t f_{t+5}$ is the change in the 5-year ahead fiscal projection (federal debt, total deficit, or primary deficit), $\Delta E_t \pi_{t+10}$ is the change in the perceived target rate of inflation, ΔFed_t is the change in Federal Reserve Treasury holdings, and $\Delta \text{Foreign}_t$ is the change in foreign official Treasury holdings. All regressors except inflation enter as a percent of GDP. We also consider models that include the change in the 5-year-ahead projection for real GDP growth (real GNP growth before 1992) and the change in the dividend yield.

3.1 BASELINE ESTIMATES Table 2 presents the results. The rows show the coefficients and robust standard errors for each variable. Our primary interest is the interest rate response to a change in projected debt and deficits (β_1). We report results for the debt in columns 2 and 3, the total deficit in columns 4 and 5, and the primary deficit in columns 6 and 7. A 1 percentage point increase in the

Table 2: Baseline estimates of the interest rate effects of federal debt and deficits

	5-Year-Ahead Budget Projection (Percent of GDP)					
	Federal Debt		Total Deficit		Primary Deficit	
Fiscal Variable (β_1)	3.18 (1.22)	3.00 (1.21)	16.85 (5.94)	16.83 (7.20)	14.02 (6.38)	13.07 (7.32)
Expected Inflation (β_2)	132.06 (53.74)	126.22 (46.39)	129.13 (42.18)	123.99 (43.01)	125.90 (50.01)	119.80 (50.32)
Fed Holdings (β_3)	-4.65 (4.97)	-4.16 (4.58)	-2.11 (4.75)	-1.79 (4.62)	-3.22 (4.90)	-2.78 (5.12)
Foreign Holdings (β_4)	-26.69 (10.10)	-26.48 (11.66)	-24.64 (10.41)	-25.78 (11.12)	-25.23 (10.80)	-25.61 (11.83)
Expected Real GDP (β_5)	—	-13.67 (22.19)	—	0.91 (20.33)	—	-8.83 (22.11)
Dividend Yield (β_6)	—	9.96 (14.79)	—	9.16 (13.90)	—	10.44 (15.08)

Notes: The estimates are based on a regression of the 5-year-ahead, 5-year Treasury rate on projections of federal debt and deficits 5-years-ahead. The sample is from January 1976 to January 2025. The estimated coefficients are in basis points. The values in parentheses are robust standard errors.

debt-to-GDP ratio generates a 3 to 3.2 basis point increase in the 5y5y rate. The coefficients are statistically significant with p-values below 0.02 and more precisely estimated than recent estimates.

We also consider the 5-year-ahead, 10-year Treasury rate (5y10y), which is used in the literature. As shown in [Appendix B](#), the results are similar to those from our baseline model: a 1 percentage point increase in the debt-to-GDP ratio generates a 3.3 to 3.5 basis point increase in the 5y10y rate, and the estimates are statistically significant with p-values below 0.01. These estimates are over 60% larger than the 2 basis point estimate in Neveu and Schafer (2024), which determines the debt sensitivity of interest rates underlying the CBO's official debt projections.

As discussed in Laubach (2009), in some theoretical models the fiscal variable of interest is not the debt but the deficit. We find that a 1 percentage point increase in the total deficit-to-GDP ratio is associated with a 17 basis point increase in the 5y5y rate. One potential concern with this estimate is that the total deficit is a function of interest rates, since it includes (net) interest spending on the debt. However, our results for the primary deficit-to-GDP ratio, consistent with those reported in Laubach (2009), show that excluding interest spending has little effect on the estimates. A 1 per-

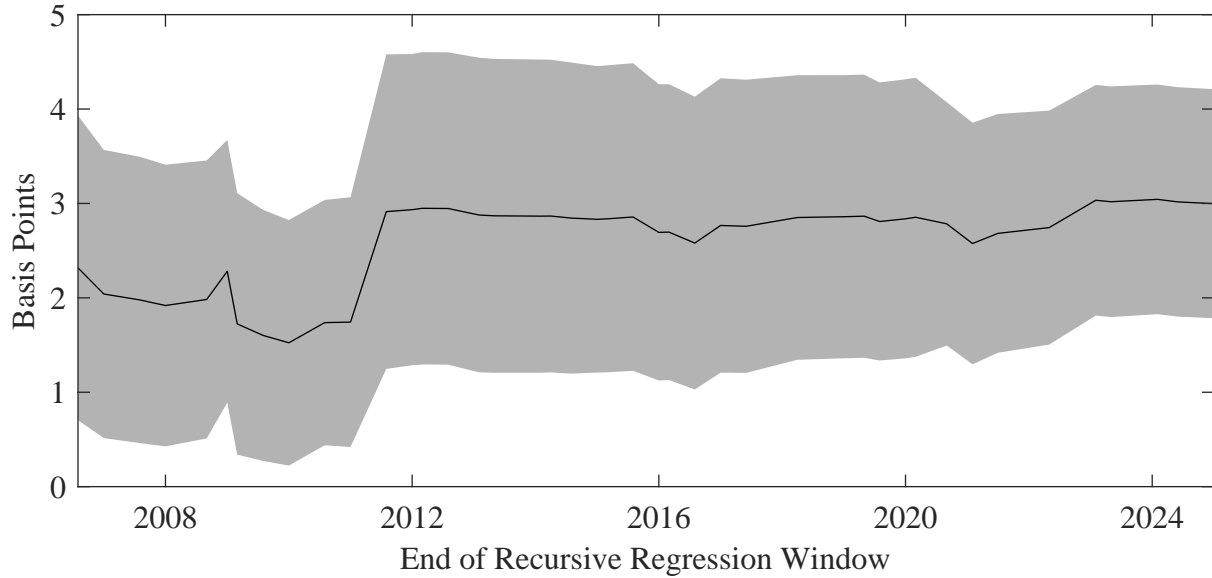
centage point increase in the primary deficit-to-GDP ratio is associated with a 13 to 14 basis point increase in 5y5y rate. The estimates from all specifications are significant at a 10% level or higher.

The estimated coefficient on the primary deficit-to-GDP ratio is about 4 times larger than the coefficient on debt-to-GDP ratio. If the increase in the deficit was temporary, then it would lead to a one-time, one-for-one increase in debt. In that case, the debt and deficit coefficients would likely be similar. However, if the increases in the deficit are persistent, then an increase today leads to a series of future increases, causing debt to accumulate over time. Therefore, the more persistent the deficit, the larger the effect on long-term interest rates. The fact that the estimated coefficient on the deficit is much larger than the coefficient on debt suggests that market participants expect the deficit to be highly persistent. From 1976 to 2024, the autocorrelation of the primary deficit was 0.75. This value suggests that a 1 percentage point increase in the primary deficit-to-GDP ratio leads to a $1/(1 - 0.75) = 4$ percentage point increase in the debt-to-GDP ratio, in line with our estimates.⁴

One may be interested in knowing whether the interest rate effect of federal debt is stable over time. To answer this question, we estimate the model with all controls using a recursive window. We begin with the Laubach sample from January 1976 to August 2006 and then recursively add one observation at a time until the full sample is estimated, providing a clear view of the marginal impact of recent data. [Figure 4](#) shows the estimated coefficient for each sample with 95% confidence intervals. We find that the coefficient is remarkably stable, hovering around 3 basis points and never falling much below 2 basis points. A potential concern is that the CBO's projections at the beginning of the sample are less reliable, so we also considered a backward-looking recursive window in [Appendix B](#). In this case, we started with a sample from January 1996 to January 2025 and then added observations at the beginning of the sample until the full sample was estimated. This exercise also revealed stable estimates that are statistically significant at a 5% level or higher in all samples.

When we estimate the regression model in levels we obtain starkly different results. As shown in [Table 3](#), the coefficient on federal debt is biased downwards and not statistically different from

⁴Laubach (2009) estimates that the coefficient on the deficit is about 6 times larger than the coefficient on debt. For his sample (1976-2006), the autocorrelation of the deficit is 0.83, consistent with his results. The decline in the persistence of the primary deficit over the last 20 years explains why we obtain a smaller response to the primary deficit.

Figure 4: Forward recursive estimates of the interest rate effects of federal debt

Notes: Data points are based on regressions of the 5-year-ahead, 5-year Treasury rate on the 5-year-ahead projection for federal debt and all controls. The starting point is January 1976 for all regressions and future observations are recursively added to the sample period. The shaded region shows 95% confidence intervals.

Table 3: Alternative model estimates of the interest rate effects of federal debt and deficits

	5-Year-Ahead, 5-Year Treasury Rate					
	First Differences			Levels		
Federal Debt	3.18 (1.22)	3.00 (1.21)	2.66 (1.21)	1.27 (0.90)	0.67 (0.80)	−3.32 (0.94)
Total Deficit	16.85 (5.94)	16.83 (7.20)	17.15 (5.97)	11.78 (5.99)	8.49 (5.51)	−15.73 (16.70)
Primary Deficit	14.02 (6.38)	13.07 (7.32)	13.43 (6.65)	10.89 (9.53)	3.97 (7.59)	−31.96 (19.23)
Treasury Controls	Yes	Yes	No	Yes	Yes	No
Extra Controls	No	Yes	No	No	Yes	No

Notes: Estimates based on regressions of the 5-year-ahead, 5-year Treasury rate on alternative fiscal projections. The rows are debt and deficit projections 5-years-ahead as a percent of GDP (or GNP before 1992). The First Differences columns correspond to a regression model where all variables enter in first differences. The Levels columns correspond to the Laubach regression model where all variables enter in levels. All regressions include expected inflation as a control. The Treasury controls are Federal Reserve and foreign official holdings of Treasury securities as a share of GDP. The extra controls are the 5-year-ahead projection of real GDP growth (or GNP growth before 1992) and the dividend yield. The sample is from January 1976 to January 2025. The estimates are in basis points. The values in parentheses are robust standard errors.

zero. Excluding Federal Reserve and foreign official holdings of Treasuries produces a large, negative coefficient, consistent with prior results in the literature (Neveu and Schafer, 2024). Similar issues arise when using the total or primary deficit projection. In contrast, the regression coefficients in the first-difference specifications are all quite similar and always statistically significant.

3.2 ESTIMATES USING QUARTERLY DATA A limitation of using CBO projections is that they are irregularly released, typically only twice per year. However, interest rate data is available at a monthly frequency and all of the other independent variables are available at a quarterly frequency. To increase our sample size and account for the changes in interest rates and other variables that occur in between the CBO projections, we transform the fiscal projections into quarterly series by linearly interpolating the missing values. Given the high serial correlation in the actual fiscal projections, this approach likely provides a good approximation of the missing CBO projections. For the interest rate series, we first assigned the monthly values during the months of the CBO projections to the corresponding quarters. We then populate the rest of the series with the end-of-quarter values from each quarter in which there was no CBO projection. These two modifications provide continuous quarterly series from 1976Q1 to 2025Q1 and roughly double our sample size.

The analogue to [Table 2](#) is provided in the [Appendix B](#). The estimated interest rate responses to changes in federal debt and deficits are very similar to our baseline estimates. A 1 percentage point increase in federal debt continues to raise the 5y5y Treasury rate by about 3 basis points. Another benefit of quarterly data is that we can better control for past changes in interest rates. We find that including a lag in the dependent variable also had little effect on our estimates.

3.3 LONGER HORIZON PROJECTIONS To further reduce the potential influence of cyclical factors, we also collect 10-year-ahead CBO projections for federal debt and deficits. These projections are only available starting in August 1995 but still leave a decent sample size for our analysis.⁵ To align with the 10-year projections, we construct a 10-year-ahead, 5-year Treasury rate (10y5y).

Using these new series, we regress the 10y5y Treasury rate on 10-year-ahead projections of

⁵Our sample from January 1976 to January 2025 based on a 5-year horizon has 95 observations. The sample based on the 10-year horizon has 65 observations. For comparison, the sample in Laubach (2009) only had 53 observations.

Table 4: Longer horizon estimates of the interest rate effects of federal debt and deficits

	Federal Debt		Total Deficit		Primary Deficit	
	5y5y	10y5y	5y5y	10y5y	5y5y	10y5y
Fiscal Variable (β_1)	3.47 (1.61)	2.77 (0.89)	23.63 (9.42)	20.48 (6.54)	21.82 (12.61)	21.21 (9.74)
Expected Inflation (β_2)	82.63 (64.13)	49.99 (55.86)	63.91 (68.73)	42.54 (50.09)	72.66 (72.44)	54.16 (56.36)
Fed Holdings (β_3)	-5.26 (5.23)	-3.38 (4.60)	-2.36 (4.70)	-2.76 (4.84)	-4.13 (5.08)	-3.85 (5.04)
Foreign Holdings (β_4)	-17.49 (10.41)	-13.85 (7.93)	-17.53 (9.90)	-13.98 (7.93)	-17.15 (10.96)	-12.59 (8.34)
Expected Real GDP (β_5)	-18.40 (25.96)	2.62 (22.96)	1.48 (26.24)	12.36 (26.03)	-5.06 (27.71)	5.14 (27.33)
Dividend Yield (β_6)	-8.57 (13.84)	3.28 (9.68)	-7.09 (14.80)	0.98 (10.73)	-8.66 (14.93)	0.07 (10.74)

Notes: The estimates in the 5y5y columns are based on a regression of the 5-year-ahead, 5-year Treasury rate on projections of federal debt and deficits 5-years-ahead. The estimates in the 10y5y columns are based on a regression of the 10-year-ahead, 5-year Treasury rate on projections of federal debt and deficits 10-years-ahead. All of the budget projections are expressed as a percent of GDP (or GNP before 1992). The regressions are based on a sample from August 1995 to January 2025. The estimated coefficients are in basis points. The values in parentheses are robust standard errors.

federal debt and deficits. As a benchmark, we also rerun our baseline regression of the 5y5y Treasury rate on 5-year-ahead projections using the same sample. Table 4 presents the results. The estimates using our baseline 5-year horizon mirror the results in Table 2. When extending the horizon to 10 years, the estimated effects of federal debt and deficits are little changed, but they are much more tightly estimated. In particular, we find that a 1 percentage point increase in the debt-to-GDP ratio generates a 2.8 basis point increase in the 10y5y Treasury rate with a 95% confidence interval that ranges from 1.9 to 3.7 basis points. These tighter estimates align with intuition that using longer-horizon projections reduces the noise that is present in the shorter-run projections.

3.4 OMB PROJECTIONS A potential concern with using CBO projections in our regressions is that they are based on current law, while current policy may better reflect market expectations. To investigate this concern, some studies have also considered projections from the OMB, which reflect the President’s budget request (e.g., Cotton, 2024; Laubach, 2009; Wachtel and Young, 1987).

Five-year ahead projections are available at an annual frequency starting in 1983. We hand-collect the projections for federal debt as a share of GDP (or GNP before 1992) and end-of-period forward interest rates from the month that the projection was released. We then re-estimate our regression model and compare the results to the estimates based on the CBO projections using a common sample that begins in 1988 to avoid the potential influence from the Volcker disinflation period.

As shown in the [Appendix B](#), the interest rate effects of federal debt are similar across the different projections. For example, a 1 percentage point increase in the debt-to-GDP ratio raises the 5y5y Treasury rate by 3.1 basis points using the OMB projections and by 3.6 basis points using the CBO projections. We obtain similar results when using the 5y10y rate and when using different sample periods. This highlights that our results do not hinge on the CBO’s current policy baseline.

3.5 INTEREST RATE DECOMPOSITION The results presented so far show how federal debt and deficits affect long-term nominal interest rates. A key question for monetary policy is how much of the change in these nominal rates is due to term premia vs. shifts in expected short rates. To determine this decomposition, we rely on estimates from publicly available term structure models.

Our main set of results is based on the model in D’Amico et al. (2018), which we will refer to as DKW. The DKW model decomposes nominal yields into four components: the expected average future real short rate, the real term premium, expected inflation, and the inflation risk premium. We refer to the sum of the latter three components as the term premium component of the model. We focus on the DKW model for two reasons. First, it provides estimates for short rates and the term premium that are expected to prevail over the next 5 to 10 years, allowing us to make direct comparisons to our baseline results. Second, it is the only publicly available model that provides an estimate of the expected *real* short rate, which is often cited as a measure of the neutral rate.

We first estimate our model with all controls using the 5y5y rate as the dependent variable. We then reestimate the model, replacing the 5y5y rate with the expected short rate (DKW r^*) and the term premium (tp). The DKW estimates become available in 1983, so we estimate our models on data from August 1995 to January 2025 to align with the sample used in [Table 4](#). Using additional data does not significantly affect the point estimates but produces tighter confidence intervals.

Table 5: Decomposition of the estimated interest rate effects of federal debt and deficits

	5y5y	DKW r^*	DKW τ_p	10y	ACM τ_p
Federal Debt	3.47 (1.61)	1.01 (0.49)	2.38 (1.18)	3.01 (1.37)	2.41 (1.38)
Total Deficit	23.63 (9.42)	6.51 (3.04)	16.19 (6.87)	19.53 (8.67)	17.67 (7.50)
Primary Deficit	21.82 (12.61)	5.68 (3.77)	15.23 (9.31)	16.72 (10.99)	17.70 (10.27)

Notes: Estimates based on regressions of interest rates and term premia on alternative fiscal projections. The rows are projections of federal debt and deficits 5-years-ahead as a percent of GDP (or GNP before 1992). The columns are the 5-year-ahead, 5-year Treasury rate (5y5y), the expected real short rate (DKW r^*) and term premium (DKW τ_p) from the D’Amico et al. (2018) model, the 10-year Treasury yield (10y), and the term premium (ACM τ_p) from the Adrian et al. (2013) model. The sample is from August 1995 to January 2025. The estimated coefficients are in basis points. The values in parentheses are robust standard errors.

Table 5 shows the estimated coefficients and robust standard errors on projections of federal debt and deficits 5-years-ahead. The responses of the expected real short rate and term premium roughly sum to the response of the 5y5y Treasury rate. We find that about 70% of the change in the 5y5y rate comes through the term premium. In particular, a 1 percentage point increase in the debt-to-GDP ratio raises the term premium by about 2.4 basis points, compared to a 1 basis point increase in the expected real short rate. The results for the total and primary deficits are similar.

We also produce results using the model in Adrian et al. (2013), which we will refer to as ACM. This model decomposes the 10-year Treasury rate into expected average *nominal* short rates and a term premium component. Since we do not have a direct estimate of the expected real short rate, we estimate our regression model using the 10-year Treasury rate and the term premium, and infer the effects of the expected short-term real rate based on the difference between the two estimates. These results imply that 80% of the estimated effect of federal debt is driven by the term premium.⁶

Our findings are consistent with recent studies that use other approaches to identify the effects of fiscal policy on term premia. Gomez Cram et al. (2025) show that CBO cost estimate releases have a significant impact on term premia, particularly when the estimates signal large increases in deficits. Employing a high-frequency event study approach, they find that markets respond to such

⁶We also investigated the term structure model of Christensen and Rudebusch (2012), but their estimates are not available until 1998. Using the available data, the results were similar to those implied by the DKW and ACM models.

fiscal news by repricing long-term debt. Specifically, after large negative budget proposals, roughly 60% of the rise in long-term nominal yields is attributable to increases in term premia, rather than expected short rates. Other high-frequency approaches, including Cotton (2024), Wiegand (2025), and Phillot (2025), also generate sizable and immediate effects of fiscal news on term premia.

3.6 DISCUSSION Our estimates indicate that a 1 percentage point increase in the debt-to-GDP ratio raises long-term nominal interest rates by about 3 basis points, with about three-quarters of that increase attributable to higher term premia. An important question is what these estimates imply for future interest rates. The CBO projects that the U.S. debt-to-GDP ratio will rise by 56 percentage points over the next 30 years. Holding other factors constant, our estimates suggest that the projected increase in debt would boost long-term interest rates by about 170 basis points. Given that the 5-year-ahead, 5-year Treasury rate averaged 4.35 percent in 2024, this would imply a rate of about 6% in 2055. Of this increase, approximately 120 basis points would stem from higher term premia, with the other 50 basis points reflecting an increase in expected short-term real rates.

These findings contribute to the ongoing discussion around the neutral real interest rate. While the neutral rate has declined over recent decades due to factors such as demographic shifts, rising income inequality, and a global savings glut, fiscal policy offsets them by putting upward pressure on short-term real interest rates, a point emphasized in Rachel and Summers (2019). Our analysis helps quantify the size of this response, which could affect the stance of future monetary policy.

4 CONCLUSION

This paper revisits the relationship between federal debt and interest rates. A common approach is to regress a long-term forward interest rate on a 5-year-ahead projection of federal debt. We revisit and extend this influential approach along several dimensions. First, we propose using a model in first differences rather than in levels to address econometric issues with nonstationarity that have become much more pronounced over the past 20 years. Second, we re-estimate the relationship between federal debt and long-term interest rates, expanding the sample to include the most recent

CBO projections of the debt-to-GDP ratio. We find that a 1 percentage point increase in the debt-to-GDP ratio raises the 5-year-ahead, 5-year Treasury rate by about 3 basis points and that the result is highly robust. Estimating the model in levels implies responses that are much lower and often not statistically significant. Third, we introduce a new dataset of 10-year-ahead fiscal projections and find similar point estimates but much tighter confidence intervals. Finally, we decompose the effects of federal debt on nominal interest rates into movements in expected short-term real rates and term premia. About three-quarters of the increase in interest rates is driven by the term premium rather than expected short-term real rates. Overall, our findings highlight a robust and economically significant response of long-term interest rates to changes in U.S. fiscal imbalances.

REFERENCES

- ADRIAN, T., R. K. CRUMP, AND E. MOENCH (2013): “Pricing the Term Structure with Linear Regressions,” *Journal of Financial Economics*, 110, 110–138.
- ARDAGNA, S., F. CASELLI, AND T. LANE (2007): “Fiscal Discipline and The Cost of Public Debt Service: Some Estimates for OECD Countries,” *B.E. Journal of Macroeconomics*, 7, 1–35.
- AUCLERT, A. AND M. ROGNLIE (2018): “Inequality and Aggregate Demand,” NBER Working Paper 24280.
- BAUER, M. D. AND G. D. RUDEBUSCH (2020): “Interest Rates Under Falling Stars,” *American Economic Review*, 110, 1316–1354.
- CABALLERO, R. J., E. FARHI, AND P.-O. GOURINCHAS (2017): “The Safe Assets Shortage Conundrum,” *Journal of Economic Perspectives*, 31, 29–46.
- CANZONERI, M. B., R. E. CUMBY, AND B. T. DIBA (2002): “Should the European Central Bank and the Federal Reserve be Concerned About Fiscal Policy?” in *Rethinking Stabilization Policy*, Federal Reserve Bank of Kansas City Jackson Hole Symposium, 333–389.
- CARVALHO, C., A. FERRERO, AND F. NECHIO (2016): “Demographics and Real Interest Rates: Inspecting the Mechanism,” *European Economic Review*, 88, 208–226.
- CHADHA, J. S., P. TURNER, AND F. ZAMPOLLI (2025): “The Interest Rate Effects of Government Debt Maturity: Solving the Bond Conundrum,” *World Economy*, forthcoming.
- CHRISTENSEN, J. H. E. AND G. D. RUDEBUSCH (2012): “The Response of Interest Rates to US and UK Quantitative Easing,” *Economic Journal*, 122, 385–414.
- COTTON, C. D. (2024): “Debt, Deficits and Interest Rates,” *Economica*, 91, 911–943.
- DEL NEGRO, M., D. GIANNONE, M. GIANNONI, AND A. TAMBALOTTI (2017): “Safety, Liquidity, and the Natural Rate of Interest,” *Brookings Papers on Economic Activity*.
- D’ERASMO, P., E. MENDOZA, AND J. ZHANG (2016): “What is a Sustainable Public Debt?” in *Handbook of Macroeconomics*, ed. by J. B. Taylor and H. Uhlig, Elsevier, vol. 2 of *Handbook of Macroeconomics*, chap. 0, 2493–2597.
- D’AMICO, S., D. H. KIM, AND M. WEI (2018): “Tips from TIPS: The Informational Content of Treasury Inflation-Protected Security Prices,” *Journal of Financial and Quantitative Analysis*, 53, 395–436.

- EGGERTSSON, G. B., N. R. MEHROTRA, AND J. A. ROBBINS (2019): “A Model of Secular Stagnation: Theory and Quantitative Evaluation,” *American Economic Journal: Macroeconomics*, 11, 1–48.
- ENGEL, E. M. AND R. G. HUBBARD (2004): “Federal Government Debt and Interest Rates,” in *NBER Macroeconomics Annual 2004, Vol.19*, ed. by M. Gertler and K. Rogoff, MIT Press, 83–160.
- GALE, W. G. AND P. R. ORSZAG (2004): “Budget Deficits, National Saving, and Interest Rates,” *Brookings Papers on Economic Activity*, 35, 101–210.
- GAMBER, E. AND J. SELISKI (2019): “The Effect of Government Debt on Interest Rates: Working Paper 2019-01,” Congressional Budget Office Working Paper 2019-01.
- GOMEZ CRAM, R., H. KUNG, AND H. LUSTIG (2025): “Can U.S. Treasury Markets Add and Subtract?” NBER Working Paper 33604.
- GRUBER, J. W. AND S. B. KAMIN (2012): “Fiscal Positions and Government Bond Yields in OECD Countries,” *Journal of Money, Credit and Banking*, 44, 1563–1587.
- GÜRKAYNAK, R. S., B. SACK, AND J. H. WRIGHT (2007): “The U.S. Treasury Yield Curve: 1961 to the Present,” *Journal of Monetary Economics*, 54, 2291–2304.
- HOLSTON, K., T. LAUBACH, AND J. C. WILLIAMS (2017): “Measuring the Natural Rate of Interest: International Trends and Determinants,” *Journal of International Economics*, 108, 59–75.
- JIANG, Z., H. LUSTIG, S. V. NIEUWERBURGH, AND M. Z. XIAOLAN (2024): “The U.S. Public Debt Valuation Puzzle,” *Econometrica*, 92, 1309–1347.
- KINOSHITA, N. (2006): “Government Debt and Long-Term Interest Rates,” IMF Working Papers 2006/063.
- KUMAR, M. S. AND E. BALDACCI (2010): “Fiscal Deficits, Public Debt, and Sovereign Bond Yields,” IMF Working Paper 2010/184.
- LAUBACH, T. (2009): “New Evidence on the Interest Rate Effects of Budget Deficits and Debt,” *Journal of the European Economic Association*, 7, 858–885.
- LAUBACH, T. AND J. C. WILLIAMS (2003): “Measuring the Natural Rate of Interest,” *Review of Economics and Statistics*, 85, 1063–1070.
- MIAN, A. R., L. STRAUB, AND A. SUFI (2022): “A Goldilocks Theory of Fiscal Deficits,” NBER Working Paper 29707.
- NEVEU, A. R. AND J. SCHAFER (2024): “Revisiting the Relationship Between Debt and Long-Term Interest Rates,” Congressional Budget Office Working Paper 2024-05.
- PHILLIPS, P. C. B. AND S. OULIARIS (1990): “Asymptotic Properties of Residual Based Tests for Cointegration,” *Econometrica*, 58, 165–193.
- PHILLOT, M. (2025): “US Treasury Auctions: A High-Frequency Identification of Supply Shocks,” *American Economic Journal: Macroeconomics*, 17, 245–273.
- RACHEL, Ł. AND L. H. SUMMERS (2019): “On Secular Stagnation in the Industrialized World,” *Brookings Papers on Economic Activity*, 50, 1–76.
- STOCK, J. H. AND M. W. WATSON (1993): “A Simple Estimator of Cointegrating Vectors in Higher Order Integrated Systems,” *Econometrica*, 61, 783–820.
- WACHTEL, P. AND J. YOUNG (1987): “Deficit Announcements and Interest Rates,” *American Economic Review*, 77, 1007–1012.
- WIEGAND, C. (2025): “The Effect of Fiscal Policy Shocks on Asset Prices,” Manuscript, New York University.

A DATA SOURCES

We use the following time-series provided by Haver Analytics:

1. **U.S. Treasury 15-Year zero-coupon yield**
End of period, monthly, percent (FYCCZFE@USECON)
2. **U.S. Treasury 10-Year zero-coupon yield**
End of period, monthly, percent (FYCCZAE@USECON)
3. **U.S. Treasury 5-Year zero-coupon yield**
End of period, monthly, percent (FYCCZ5E@USECON)
4. **Federal Reserve Treasury securities**
Not seasonally adjusted, end of period, quarterly, billions (OA71TRE3@FFUNDS)
5. **Treasury Securities held by foreign official institutions**
Not seasonally adjusted, end of period, quarterly, millions (FLPAD@FFUNDS)
6. **Gross Domestic Product**
Seasonally adjusted annual rate, quarterly, billions (GDP@USECON)
7. **Domestic nonfinancial corporate dividends**
Seasonally adjusted annual rate, quarterly, billions (FR10ACO5@FFUNDS)
8. **Market value of equity shares held by households and nonprofit organizations**
Not seasonally adjusted, end of period, quarterly, billions (PA15SMV5@FFUNDS)
9. **DKW expected average real short rate, 5-10 years ahead**
End of period, monthly, percent (DKW5RSRE@USECON)
10. **DKW real term premium, 5-10 years ahead**
End of period, monthly, percent (DKW5RTPE@USECON)
11. **DKW expected inflation, 5-10 years ahead**
End of period, monthly, percent (DKW5EIE@USECON)
12. **DKW inflation risk premium, 5-10 years ahead**
End of period, monthly, percent (DKW5IRPE@USECON)
13. **ACM 10-year term premium**
End of period, monthly, percent (FACM10T@USECON)

We also use the following data sources:

1. **FRB/US 10-year expected inflation**, quarterly, percent. Variable `PTR` in `histdata.txt` from the **FRB/US data package**. `PTR` is based on three sources. Through 1981Q1 it is constructed using the method proposed by **Kozicki and Tinsley**. From 1981Q2 to 1991Q1 it is based on the Hoey survey. Since 1991Q2, the source is the Survey of Professional Forecasters. Until 2007 it uses forecasts of CPI inflation with an adjustment that accounts for the average difference between the CPI and PCE inflation rates. PCE inflation forecasts have been used since they became available in 2007.
2. **CBO Budget and Economic Outlooks**, January 1976, December 1976, December 1977, January 1979, February 1980, July 1981, February 1982, February 1983, February 1984, February 1985, August 1985, February 1986, August 1986, January 1987, August 1987, February 1988, August 1988, January 1989, August 1989, January 1990, July 1990, January 1991, August 1991, January 1992, August 1992, January 1993, September 1993, January 1994, August 1994, January 1995, August 1995, December 1995, May 1996, January 1997, September 1997, January 1998, August 1998, January 1999, July 1999, January 2000, July 2000, January 2001, August 2001, January 2002, August 2002, January 2003, August 2003, January 2004, September 2004, January 2005, August 2005, January 2006, August 2006, January 2007, August 2007, January 2008, September 2008, January 2009, March 2009, August 2009, January 2010, August 2010, January 2011, August 2011, January 2012, March 2012, August 2012, February 2013, May 2013, February 2014, April 2014, August 2014, January 2015, March 2015, August 2015, January 2016, March 2016, August 2016, January 2017, June 2017, April 2018, January 2019, May 2019, August 2019, January 2020, March 2020, September 2020, February 2021, July 2021, May 2022, February 2023, May 2023, February 2024, June 2024, January 2025
3. **OMB Budget of the U.S. Government**, January 1983, February 1984, February 1985, February 1986, January 1987, February 1988, January 1989, January 1990, February 1991, January 1992, April 1993, February 1994, February 1995, March 1996, February 1997, February 1998, February 1999, February 2000, April 2001, February 2002, February 2003, February 2004, February 2005, February 2006, February 2007, February 2008, February 2009, February 2010, February 2011, February 2012, April 2013, March 2014, February 2015, February 2016, May 2017, February 2018, March 2019, February 2020, May 2021, March 2022, March 2023, March 2024⁷

⁷The **June 2025** report was not included because it did not include any projections for debt or deficits.

CBO Data Collection For each report, we collect 5-year-ahead projections for federal debt held by the public, the total deficit (—), net interest spending, and fiscal year GDP (or GNP before 1992). We also collect 10-year-ahead projections from each report after they became available in August 1995. The primary deficit is computed by adding net interest spending to the total deficit. The debt, total deficit, and primary deficit are divided by fiscal year GDP or GNP. We manually compute the shares rather than using the projected shares, so the ratios are more precise.

Prior to the February 1984 report, some of the data is not provided and must be inferred. When fiscal year GNP is unavailable, we use the projection for the total deficit as a share of GNP. We then compute fiscal year GNP from that share in order to determine the debt and primary deficit as a share of GNP. When the debt projection is unavailable, it is computed by adding the cumulative total deficit over a 5-year horizon to the actual level of debt in the preceding fiscal year. When the total deficit is unavailable, it is computed as the difference between total revenues and total outlays. In January 1976, neither fiscal year GNP nor the fiscal shares are provided, so we use the projection for calendar-year GNP, which tends to equal fiscal year GNP over a 5-year horizon.

Finally, we collect CBO projections for real GDP growth, 5-years-ahead and 10-years-ahead when available. Many of the recent reports do not include fiscal year real GDP. However, the CBO maintains an archive for all the projections since January 2000, available at <https://www.cbo.gov/data/budget-economic-data> under the header “Historical Data and Economic Projections”. For each of these projections, we compute growth rates using the level of fiscal year GDP. In situations when the economic projection is not updated when a new Budget and Economic Outlook is released, we assume the economic projection has not changed from the latest forecast. For example, an update to the Budget and Economic Outlook was released in May 2023, but economic projections were not updated until July 2023. In this case, we assume the May 2023 real GDP projection is the same as it was in the most recent projection provided in February 2023. Prior to January 2000, projections of fiscal year real GDP growth (GNP growth before 1992) are taken directly from each Budget and Economic Outlook report. We use the projections of calendar year GNP growth in the few instances before 1985 when fiscal year GNP growth was not provided.

OMB Data Collection For each report, we collect 5-year-ahead projections for federal debt held by the public and fiscal year GDP (or GNP before 1992). Debt is divided by fiscal year GDP or GNP. We manually compute the shares rather than using the projected shares, so the ratios are more precise. For the 1983 and 1984 reports, the summary tables only provide debt and GNP forecasts three years into the future. In these cases, we compute the debt by adding the deficit under the proposed budget (including outlays of off-budget Federal entities) to the debt for the preceding year. We determined the fiscal year GNP by dividing outlays by outlays as a share of GNP.

Data Transformations

1. 5-year-ahead, 5-year Treasury rate (5y5y)

$$5y5y_t = 100 \times \left(\left(\frac{(1 + FYCCZAE_t/100)^{10}}{(1 + FYCCZ5E_t/100)^5} \right)^{1/5} - 1 \right)$$

2. 10-year-ahead, 5-year Treasury rate (10y5y)

$$10y5y_t = 100 \times \left(\left(\frac{(1 + FYCCZFE_t/100)^{15}}{(1 + FYCCZAE_t/100)^{10}} \right)^{1/5} - 1 \right)$$

3. 5-year-ahead, 10-year Treasury rate (5y10y)

$$5y10y_t = 100 \times \left(\left(\frac{(1 + FYCCZFE_t/100)^{15}}{(1 + FYCCZ5E_t/100)^5} \right)^{1/10} - 1 \right)$$

4. Dividend yield

$$divyld_t = 100 \times \frac{FR10ACO5_t}{PA15SMV5_t}$$

5. DKW total term premium

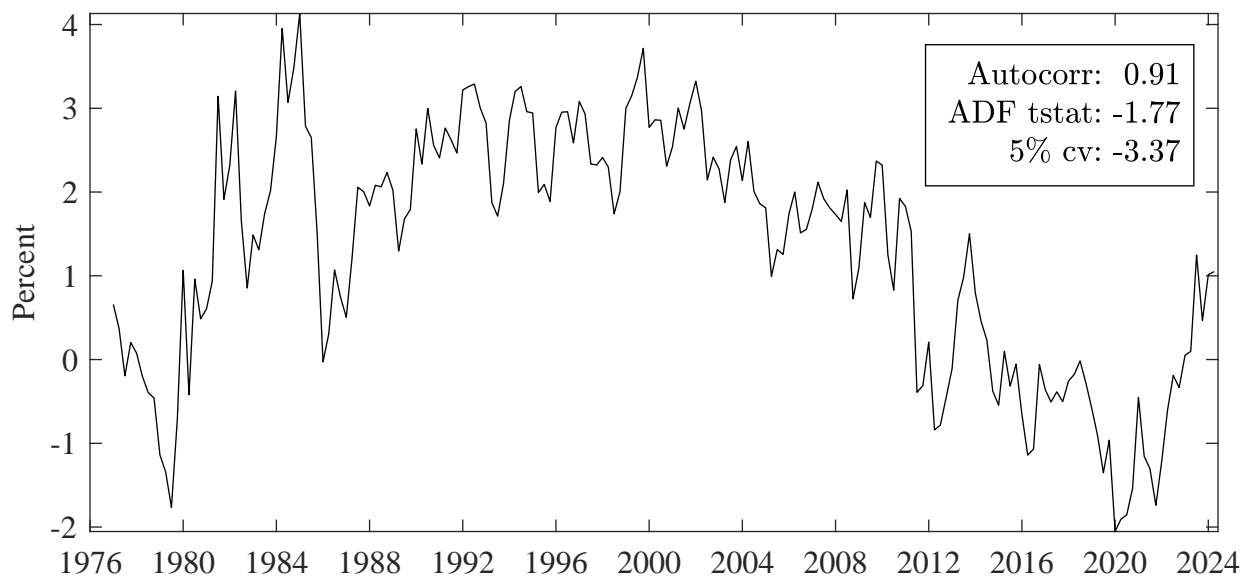
$$dkw_t^{tp} = DKW5RTPE_t + DKW5EIE_t + DKW5IRPE_t$$

B ADDITIONAL EMPIRICAL RESULTS

This section presents several additional results:

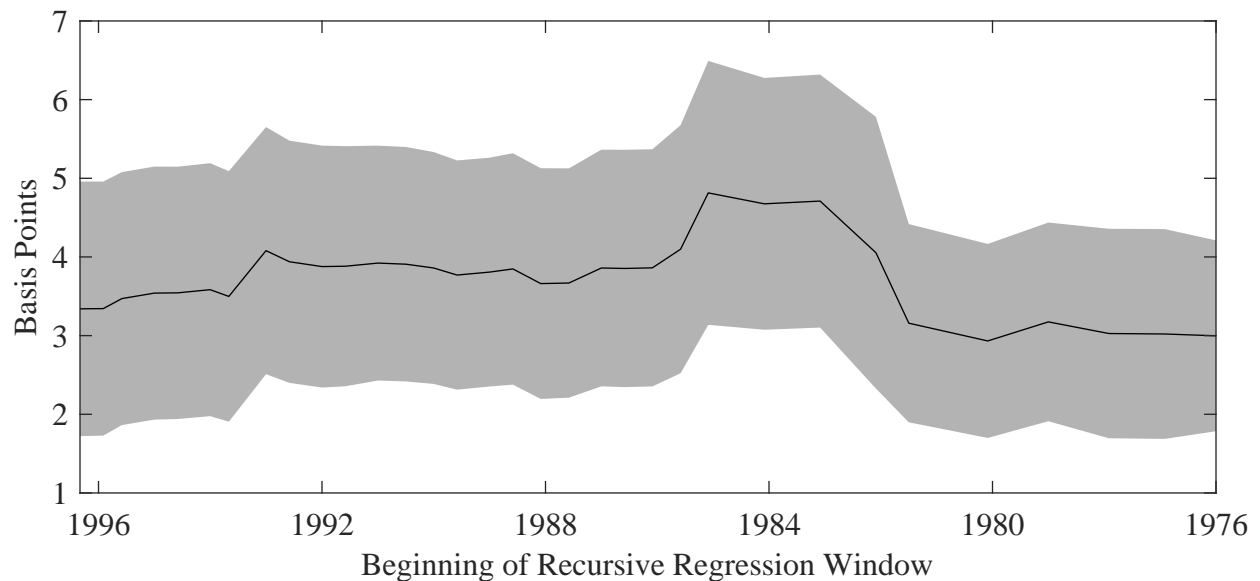
- Residuals from a cointegration regression of the 5y5y rate on expected inflation ([Figure 5](#))
- Backward recursive estimates of the effect of federal debt on interest rates ([Figure 6](#))
- Responses of alternative long-term interest rates to federal debt and deficits ([Table 6](#))
- Responses of long-term interest rates to alternative federal debt projections ([Table 7](#))
- Responses of the 5y5y rate to debt and deficits using a quarterly data ([Table 8](#))

Figure 5: Dynamic OLS residuals



Notes: Regression is the 5-year-ahead, 5-year Treasury rate on expected inflation with 3 leads and lags.

Figure 6: Backward recursive estimates of the interest rate effect of federal debt



Notes: Data points are based on regressions of the 5-year-ahead, 5-year Treasury rate on the 5-year-ahead projection for federal debt and all controls. The ending point is January 2025 for all regressions and past observations are recursively added to the sample period. The shaded region shows 95% confidence intervals.

Table 6: Estimates of the effect of federal debt and deficits on alternative interest rates

	5y5y	5y5y	5y10y	5y10y	10y	10y
Federal Debt	3.18 (1.22)	3.00 (1.21)	3.48 (0.94)	3.27 (1.04)	2.22 (1.13)	2.11 (1.29)
Total Deficit	16.85 (5.94)	16.83 (7.20)	17.95 (4.45)	17.89 (5.58)	12.58 (6.31)	12.83 (7.46)
Primary Deficit	14.02 (6.38)	13.07 (7.32)	16.18 (5.13)	15.36 (6.20)	8.88 (6.87)	8.27 (7.54)
Extra Controls	No	Yes	No	Yes	No	Yes

Notes: The rows are projections of the federal budget 5-years-ahead as a percent of GDP (or GNP before 1992). The 5y5y columns use the 5-year-ahead, 5-year Treasury rate, the 5y10y columns use the 5-year-ahead, 10-year Treasury rate, and the 10y columns use the 10-year Treasury rate. The estimates are based on regressions of each interest rate on the projections of the federal debt and deficit. The baseline model includes expected inflation as well as Federal Reserve and foreign holdings of Treasury securities as a share of GDP. The additional controls are the 5-year-ahead projection of real GDP growth (or GNP growth before 1992) and the dividend yield. The sample is from January 1976 to January 2025. The estimates are in basis points. The values in parentheses are robust standard errors.

Table 7: Estimates of the effect of federal debt and deficits based on alternative fiscal projections

	5y5y		5y10y	
	CBO	OMB	CBO	OMB
Federal Debt (β_1)	3.61 (1.56)	3.06 (1.21)	3.43 (1.37)	2.76 (1.10)
Expected Inflation (β_2)	62.48 (43.66)	33.14 (30.53)	66.49 (42.46)	41.42 (28.13)
Fed Holdings (β_3)	-4.72 (4.88)	-12.55 (4.93)	-4.51 (4.76)	-11.91 (4.90)
Foreign Holdings (β_4)	-20.98 (8.88)	-12.29 (7.73)	-17.84 (7.81)	-11.39 (8.52)

Notes: The estimates are based on a regression of longer-term forward interest rate on 5-year ahead projections of federal debt as a share of GDP. The 5y5y columns use the 5-year-ahead, 5-year Treasury rate, the 5y10y columns use the 5-year-ahead, 10-year Treasury rate, and the 10y columns use the 10-year Treasury rate. The CBO columns use projections from the Congressional Budget Office and the OMB columns use projections from the Office of Management and Budget. The sample is from 1988 to January 2024. The OMB data is annual, while the CBO data is typically semiannual. The estimated coefficients are in basis points. The values in parentheses are robust standard errors.

Table 8: Quarterly estimates of the interest rate effects of federal debt and deficits**(a)** Baseline estimates

	5-Year-Ahead Budget Projection (Percent of GDP)					
	Federal Debt		Total Deficit		Primary Deficit	
Fiscal Variable (β_1)	2.98 (1.09)	2.90 (1.17)	16.15 (6.30)	16.74 (6.76)	14.30 (5.95)	14.08 (6.42)
Expected Inflation (β_2)	72.95 (21.25)	73.25 (21.64)	73.20 (19.15)	73.08 (19.30)	71.73 (20.03)	71.74 (20.20)
Fed Holdings (β_3)	-8.88 (3.69)	-8.83 (3.83)	-7.37 (4.20)	-7.38 (4.16)	-8.00 (4.11)	-8.00 (4.20)
Foreign Holdings (β_4)	-25.03 (8.15)	-24.56 (8.29)	-23.63 (7.22)	-24.04 (7.49)	-23.43 (7.37)	-23.29 (7.63)
Expected Real GDP (β_5)	—	-7.95 (24.03)	—	7.11 (21.69)	—	-2.18 (22.69)
Dividend Yield (β_6)	—	0.59 (6.93)	—	-0.37 (6.91)	—	-0.06 (6.92)

(b) Controlling for the lagged dependent variable

	5-Year-Ahead Budget Projection (Percent of GDP)					
	Federal Debt		Total Deficit		Primary Deficit	
Lagged 5y5y Rate (β_1)	-7.74 (9.28)	-8.24 (8.99)	-9.97 (8.36)	-9.96 (8.13)	-7.92 (8.85)	-8.09 (8.61)
Fiscal Variable (β_2)	3.12 (1.16)	3.05 (1.25)	17.60 (6.89)	18.23 (7.36)	15.27 (6.21)	15.06 (6.72)
Expected Inflation (β_3)	79.91 (23.58)	80.21 (23.90)	82.02 (19.38)	82.41 (19.35)	79.07 (21.60)	79.16 (21.87)
Fed Holdings (β_4)	-8.61 (3.54)	-8.49 (3.65)	-6.93 (4.31)	-6.88 (4.21)	-7.69 (4.13)	-7.64 (4.16)
Foreign Holdings (β_5)	-25.85 (8.68)	-25.43 (8.80)	-24.61 (7.36)	-25.15 (7.74)	-24.19 (7.62)	-24.13 (7.99)
Expected Real GDP (β_6)	—	-9.62 (25.97)	—	7.63 (23.62)	—	-2.52 (24.80)
Dividend Yield (β_7)	—	1.60 (6.37)	—	0.72 (6.31)	—	0.84 (6.44)

Notes: The estimates are based on a regression of the 5-year-ahead, 5-year (5y5y) Treasury rate on projections of the federal debt and deficit 5-years-ahead that are linearly interpolated to a quarterly frequency. The sample is from January 1976 to January 2025. The estimated coefficients are in basis points. The values in parentheses are robust standard errors.